TITLE IX TRAINING NDCEL November 8, 2023

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Title IX Provides....

"[n]o person in the United States shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance." 20 U.S.C. § 1681(a).

Prohibits
discrimination
on the basis of
sex

Discrimination includes harassment

Requires equity in treatment of complainant/respondent

New Regs effective 8/14/2020



USDOE ISSUED NEW
REGULATIONS IMPLEMENTING
TITLE IX



NEW DEFINITIONS



NEW INVESTIGATION REQUIREMENTS

General Responsibilities

For Public Elementary/Secondary Schools

Schools must:

1

Have a policy

2

Identify Title IX
Coordinator

3

Offer Supportive Measure 4

Have a grievance process

Response to Sex Harassment

A recipient with actual knowledge of sexual harassment in an education program or activity of the recipient against a person in the United States, must respond promptly in a manner that is not deliberately indifferent..

Recipient

of Federal Funds

- 1. A school employee conditions receipt of a benefit on participating in unwelcome sexual conduct or
- 2. The conduct is unwelcome and is determined by a reasonable person to be so severe, pervasive, and objectively offensive that it effectively denies a person equal access to the school's education program or activity; or
- 3. The conduct is sexual assault, dating violence, domestic violence, or stalking, as those terms are defined by federal law.

- If an employee of the school knows of sex harassment or
- Allegations of sex harassment the district has "actual knowledge"









Education Program or Activity



Response:
not
deliberately
indifferent

Davis v. MonroeCounty Bd. of Ed.

Deliberately indifferent

School is deliberately indifferent if it acted unreasonably in light of the known circumstances

Previously, a formal complaint was not required



As of August 14, 2020, a "formal complaint" is required and means:

The Complainant files a written complaint or

The Title IX Coordinator files a written complaint

No third-party complaints, except parents may file a complaint on behalf of a minor child

Formal complaint

Report vs. formal complaint

Report

- Actual knowledge by school employee of harassment or
- Actual knowledge by employee of report or
- Complainant reports to Title IX Coordinator but no formal report

Formal Complaint

- By the complainant in writing or
- By the Title IX Coordinator

Supportive Measures



School must offer the complainant supportive measures regardless of formal complaint

Remedial Measures & Self- Evaluation

If the USDOE determines a school engaged in discrimination, school can be ordered to take remedial action

Schools should review the policy and MEASURE whether its being equitably enforced on an annual basis

Roles

Each school or school district must have:

Title IX Coordinator

Investigator

Decision-maker

Appeal Decision-Maker

Title IX Coordinator

- Understands law and policy trained
- Can also be investigator
- May facilitate informal resolution
- MAY NOT be decision maker or appeal decision maker
- Responsible for coordination of grievance process & implementation of remedies

Investigator

- Understands law and policy-trained to investigate
- May not be biased or have conflict of interest
- Must summarize findings in objective way
- May make recommended or proposed findings, but is not required to do so

Decision-Maker

- Understands law and policy trained
- May not be biased or have conflict of interest
- Must issue written report in compliance with requirements
- May not be Title IX Investigator and may not decide appeal

Appeal DecisionMaker

- Must allow for written statement
- Be unbiased and have no conflict of interest
- May not be Title IX Investigator or Decision-Maker



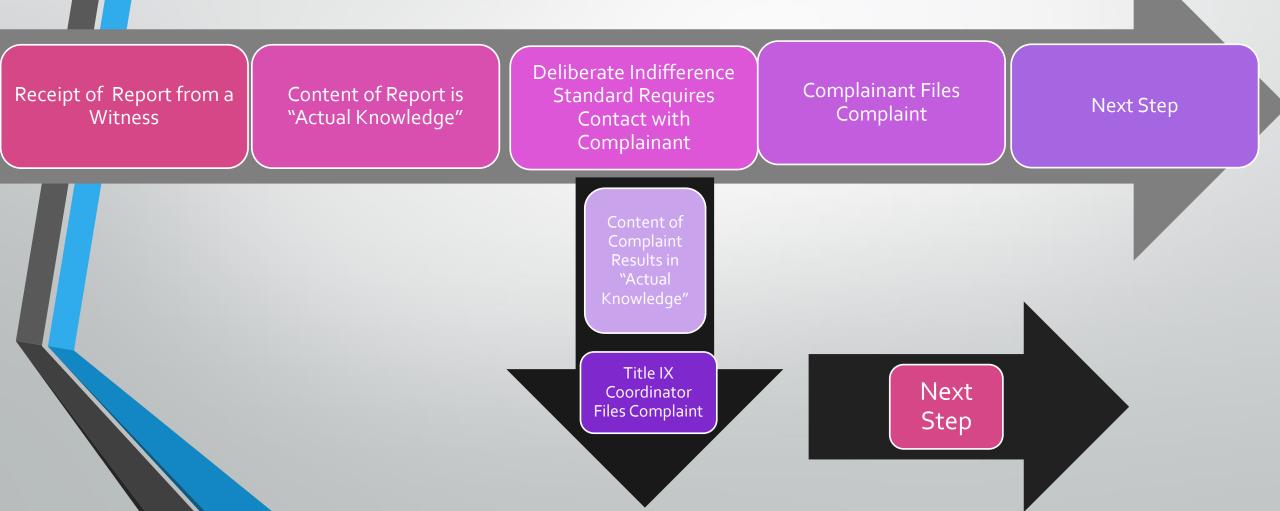
STEP ONE Role of the Title IX Coordinator

Actions to Take Upon Receipt of a Complaint

Receipt of a "Formal Complaint" from Student/Parents or Employee

Next Step

Actions to take upon receipt of a report



A formal complaint *must* immediately be dismissed if:

MANDATORY DISMISSAL

- The conduct alleged in the formal complaint, even if proven, does not meet the definition of sexual harassment set by these regulations;
- b. The conduct alleged in the formal complaint did not occur in the school or school district's education program or activity; or
- c. The conduct alleged did not occur against a person in the United States.

PERMISSIVE DISMISSAL

A formal complaint *may* be dismissed if:

- a. The complainant notifies the Title IX
 Coordinator, in writing, that they would like to withdraw the complaint;
- b. The respondent is no longer enrolled at or employed by the school; or
- c. Specific circumstances prevent the school or school district from gathering evidence sufficient to reach a determination as to the complaint.



RESPONSIBILITIES WHEN DISMISSING A COMPLAINT

Referral of Complaint to Other Staff or Entities

Harassment
Based on
Protected
Class

Bullying

Code of Conduct

Criminal Activity

Maltreatment of a Minor



Building Administrator Law Enforcement Law Enforcement or MDE

Human Rights
Office



Building Administrator Notice to parties

- Grievance/Informal Resolution Process;
- 2. Allegations;
- 3. Presumption Respondent Is Not Responsible;
- 4. Right to an Advisor; and
- 5. Code of Conduct Prohibits False Statements or Information.



Interim support measures

Supportive measures, offered equally to both parties, are non-disciplinary measures including:

- Counseling
- Modification of deadlines/other adjustments
- Modifications of work or class schedules
- Campus escort services
- Mutual restrictions on contact between parties
- Changes in work or school locations
- Leaves of absence
- Increased security and monitoring

Interim emergency removal of student Respondents

- Mandatory individualized safety and risk analysis
- Immediate threat arising from the allegations of sexual harassment
- The threat must relate to the physical health or safety of any individual
- Requires notice to the respondent and an opportunity for challenge immediately following removal
- The respondent bears the burden of proving the removal decision was incorrect
- Not applicable to offenses outside Title IX



INTERIM REMOVAL OF EMPLOYEES

- Factors to Consider
- Possible Directives to Employees



Informal resolution

- Non-Applicability to Employees who are alleged to have harassed students

Advanced Maneuvers I: High-Stress Scenarios for Title IX Coordinators

Stressor: Concurrent Law Enforcement/Social Services Activity

- What can be delayed, and for how long?
- Muscle memory: reporting obligations
- Muscle memory: differing standards of proof

Stressor:
Public
Comment at
School Board
Meetings

- Muscle memory: data privacy
- Helpful policy statements

Stressor: Media Attention

Muscle memory: data privacy.

FERPA, the MGDPA, and the Title IX Regulations themselves make almost all the information related to the investigation confidential





Stressor: Restraining Orders





Muscle Memory: presumption of non-responsibility

Impact on Supportive Measures?



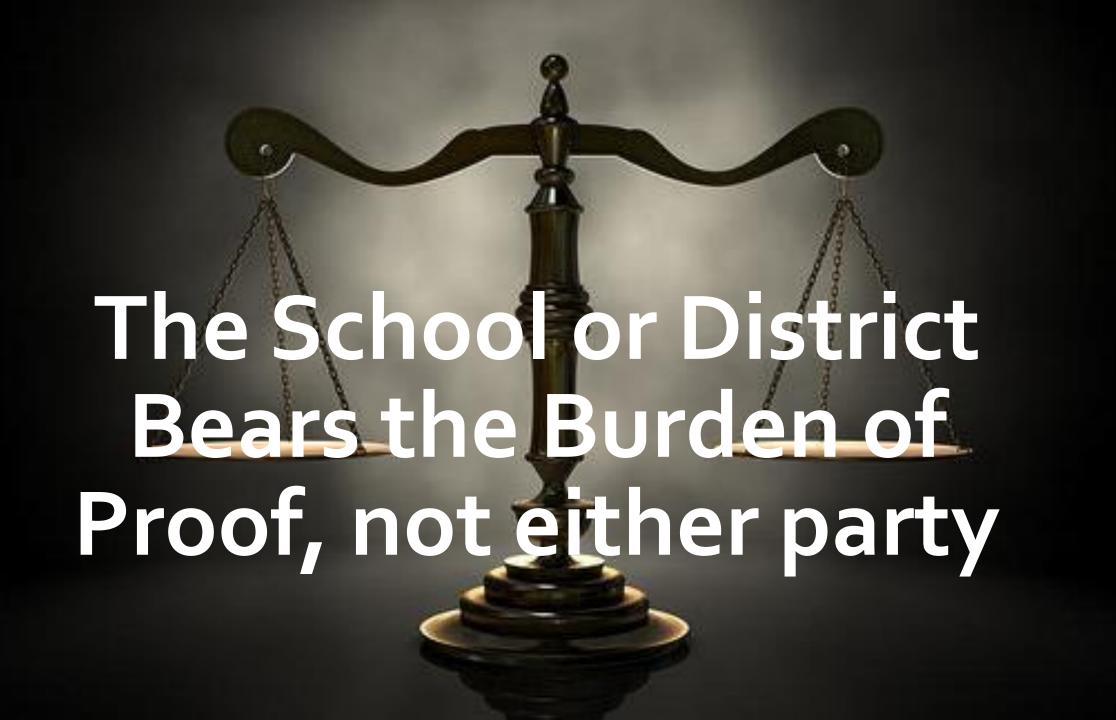
Bonus Stressor: What if the Complaint Was Already Addressed Without Engaging the Title IX Process?





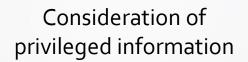
Title IX requirements for investigations





Specific types of information and data concerns in a Title IX investigation







Review of external medical records



Interplay between data privacy laws and Title IX

Practical considerations

Consolidation of multiple complaints

All parties must be given an equal opportunity to present witnesses



Required notices and opportunity to review evidence





Initial considerations: External reports



- Remember to make any mandated reports under the Maltreatment of Minors Act
- Potential referrals to law enforcement











Interview basics



Required interview notice

Opening remarks



Explaining

Explaining the purpose of the interview



Explaining

Explaining the investigation process and your role as investigator

Explaining the Tennessen Warning





Donot guarantee results



Interviewing the Complainant and fact witnesses

Interviewing the Complainant and fact witnesses

Short, open-ended questions





The investigator might have to defend the interview questions, so...

...Watch out for biases!





Some specific tips for interviewing witnesses and complainants



Watch out for bias in the Respondent interview too!



Explaining the role of the investigator as a neutral factfinder

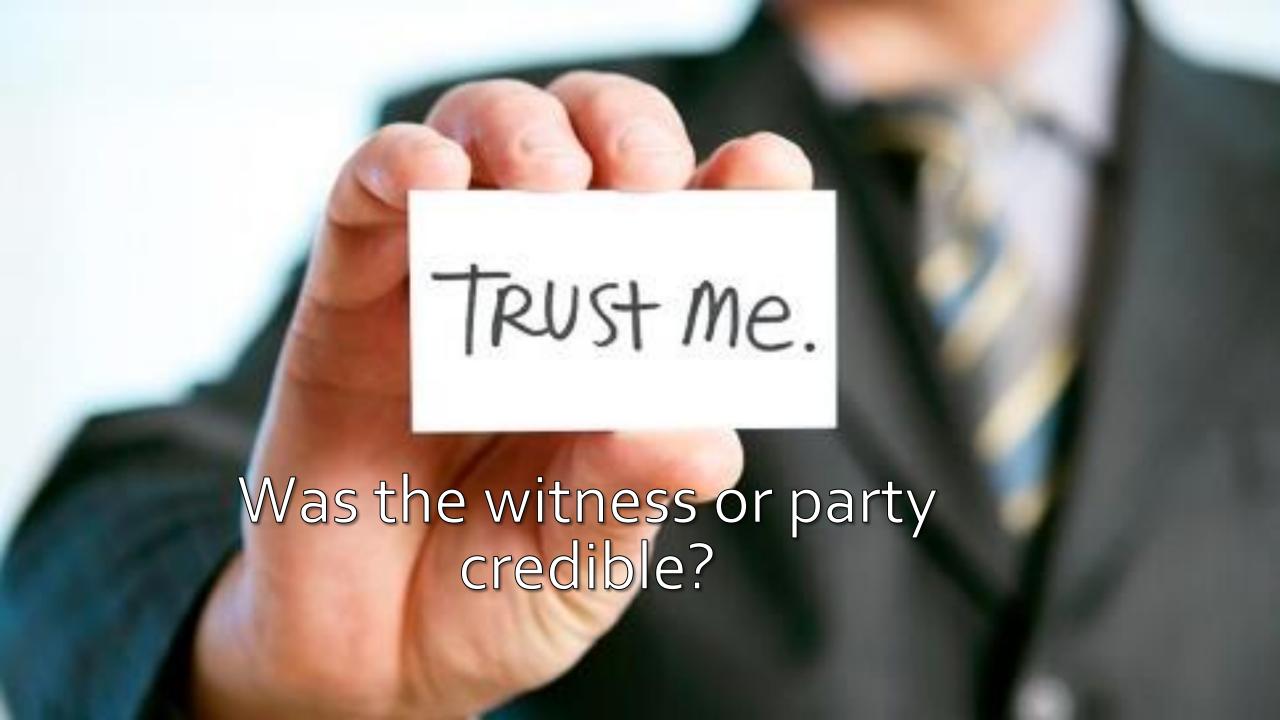
Administering *Tennessen*Warnings

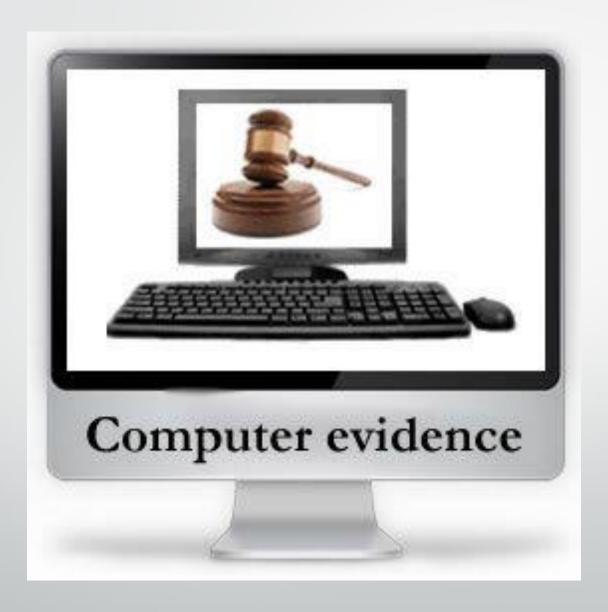
Establishing ground rules

Provision of similar initial statements that were provided to the Complainant

Opening remarks

Specific strategies for interviewing the Respondent









Social media in investigations





Investigation conclusions must be based on relevant evidence

DO YOU REALLY WANT TO INCLUDE THAT AS PART OF THE EVIDENCE?

Time frame for completing investigation reports

Time frame for providing investigation reports to parties

An investigation must "fairly summarize" the relevant evidence

The investigator does not decide if harassment occured

Written investigation reports

Strategies for writing an investigation report







One more word about biases

Advanced Marieuvers II: High-Stress Scenarios for Investigators

Stressor: Escalated Advisors



Stressor: Advisors who are Likely Witnesses

Technically, no right to limit who can be an advisor





STANDARD OF REVIEW

Preponderance of the Evidence

"Preponderance of the evidence" means that the respondent will be found responsible only if it is more likely than not that he or she engaged in the conduct constituting sexual harassment.

Clear and Convincing Evidence

"Clear and convincing evidence" means that the respondent will be found responsible only if it is highly more likely to be true that the respondent engaged in the conduct constituting sexual harassment.



Procedures required prior to A decision

 Opportunity for Parties to Respond to the Report

 Notification of the Right to a Hearing and/or Written Questions

Submission of Written Questions

All schools must allow for an exchange of written relevant questions, regardless of whether a live hearing is also offered.

relevancy

"Relevant evidence"
means evidence having
any tendency to make the
existence of any fact more
probable or less probable
than it would be without
the evidence.



LIVE HEARINGS





Appointment of Advisor



Questioning



The Determination

- Identification of the allegations
- Description of the procedural steps taken
- Findings of fact
- Conclusions applying the code of conduct/policy
- Assignment of responsibility, rationale, sanctions and remedies
- The procedure for appealing the determination of responsibility



STEP FOUR

Implementation of the Decision and the Appeals Process (Role of the Appellate Decision-Maker)

POTENTIAL REMEDIES

May include but are not limited to:

Education

Continued supportive measures

Discipline

Restorative Justice





Stressor: Cross-Examination

Muscle Memory: Is it Relevant?

Stressor: Investigator Errors



Step Four: Appeals



- Either party may appeal:
 - Determination of Responsibility or
 - Dismissal

Appeal on the basis of...

Procedural irregularity that impacted outcome

New evidence not available at the time of investigation that could impact outcome

Conflict of Interest or Bias on part of investigator, Title IX Coordinator



Ensure appeal decision maker is not the investigator or Title IX Coordinator

And employs same standards as decision maker



Provide notice to both parties



Ensure each party has reasonable opportunity to submit written statement



Issue a written decision

School Must....

Bonus Stressor: Allegations of Submitting Materially False Information

- The fact that a complaint was or was not substantiated does not per se mean that one of the parties lied.
- Generally, school will want to have some objective, concrete evidence.





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